September 2, 2021

The Honorable Thomas J. Vilsack U.S. Department of Agriculture 1400 Independence Ave., S.W. Washington, DC 20250

**RE:** Poultry Food Safety Improvements

Dear Secretary Vilsack,

The undersigned coalition of food safety leaders, including public health and consumer advocates, scientists, and members of the food industry, request a meeting with you to discuss the United States Department of Agriculture's (USDA) regulatory approach to ensuring the safety of poultry.

Foodborne pathogens remain a significant threat to public health in the United States, sickening millions of Americans annually. *Salmonella* and *Campylobacter*, which are commonly found in poultry, account for over 70% of all foodborne illnesses tracked by the Centers for Disease Control and Prevention. Annually, these two pathogens cause approximately 3 million illnesses in the U.S. and cost over 6 billion dollars.

In 2010, the Department of Health and Human Services (HHS) included foodborne illness reduction in its Healthy People 2020 national public health goals, setting targets for lower *Salmonella* and *Campylobacter* illness rates. Unfortunately, these target rates were not met. Rather, recent surveillance data indicate that the rates did not decrease from 2010 to the present and have been persistently high for the last 20 years. Last year, HHS released the Healthy People 2030 goals and again included both *Salmonella* and *Campylobacter* illness rate targets, but they are essentially the same as in the 2020 goals. A better approach to meet these goals is needed.

While progress on reducing foodborne illness has been at a standstill, scientific knowledge of *Salmonella* has greatly increased and recognized best practices for *Campylobacter* and other pathogens have advanced. Science tells us that current performance standards do not effectively target the particular types of *Salmonella* and the levels of bacteria that pose the greatest risks of illness, and the overall regulatory framework does not adequately harness modern tools for preventing and verifying control of the bacteria that are making people sick.

This combination of stagnant illness rates, outdated USDA food safety standards and policies, and increasing scientific knowledge has led the undersigned parties to unite behind the following conclusions and principles:

- While current prevalence-based pathogen reduction performance standards are leading to reduced *Salmonella* levels in products, the performance standard method is broken and the standards are not producing the desired public health outcomes.
- Modernized standards should be objective, risk-based, achievable, enforceable, and flexible enough to adapt to emerging evidence and the latest science. Modernized standards should not stifle innovation. Instead, they should invite innovation and technology development.
- While the USDA Food Safety and Inspection Service (FSIS) cannot directly regulate food safety practices on the farm, a modernized Hazard Analysis and Critical Control Point (HACCP) framework should address risk reduction across the full production process from raw material to

finished packaging, including defining the responsibility of poultry processors to consider preharvest practices and interventions in their HACCP plans and verify that suppliers of live birds have implemented scientifically appropriate risk-reduction measures in accordance with modern best practices.

- *Salmonella* and *Campylobacter* should be addressed in parallel but separate proceedings as larger knowledge gaps exist for *Campylobacter* than *Salmonella* and different timelines and risk mitigation approaches may be necessary. The coalition strongly encourages USDA to review and reinvigorate programs around *Salmonella* that exist within the National Poultry Improvement Plan.
- While the science has advanced sufficiently to support regulatory improvements today, ongoing research is also needed to support continued progress towards reducing *Salmonella* and *Campylobacter* moving forward, including epidemiologic data and analysis to improve attribution of illness to specific commodities and products.

In order to finally make public health progress on *Salmonella* and *Campylobacter* illnesses and meet the Healthy People 2030 targets, significant change in the FSIS regulatory program is needed, guided by these principles.

We would appreciate the opportunity to meet with you to ensure that USDA prioritizes making meaningful changes in food safety regulation and policy.

Sincerely,

Mitzi D. Baum Chief Executive Officer Stop Foodborne Illness

Scott Brooks Senior Vice President Food Safety & Quality Assurance Tyson Foods

Amanda Craten Mother of *Salmonella* Illness Survivor Gilbert, Arizona

David Clubb Salmonella Illness Survivor Houston, Texas

Scott Faber Senior Vice President Government Affairs Environmental Working Group

Dianna Goodpasture Salmonella Illness Survivor Barberton, Ohio Mary Graba Campylobacter Illness Survivor Dayton, Minnesota

Thomas Gremillion Director of Food Policy Consumer Federation of America

Craig W. Hedberg Professor and Interim Division Head Division of Environmental Health Sciences University of Minnesota

Alice Johnson Senior Vice President Food Safety Butterball LLC

Melissa and Ruby Lee Mother and *Salmonella* Illness Survivor Sandy, Oregon Jerold R. Mande Senior Advisor to the President Center for Science in the Public Interest Former USDA Deputy Under Secretary, Food Safety

Steven Mandernach Executive Director Association of Food and Drug Officials

Bryan Miller Vice President Quality Assurance and Food Safety Wayne Farms LLC

J. Glenn Morris, Jr. Professor and Director Emerging Pathogens Institute University of Florida

Michael Robach Chief Executive Officer The Robach Group LLC Brian Ronholm Director of Food Policy Consumer Reports Former USDA Deputy Under Secretary, Food Safety

Sarah Sorscher Deputy Director Regulatory Affairs Center for Science in the Public Interest

Bruce Stewart-Brown Senior Vice President Technical Services and Innovation Perdue Farms

Michael R. Taylor Board Member Stop Foodborne Illness Former USDA FSIS Administrator and Acting Under Secretary for Food Safety

Martin Wiedmann Professor, Food Science Cornell University